South African Water Resources and Services Perspective



Creating a better life for all South Af

824-2103-17869

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Introduction



Our Vision

The Department of Water Affairs and Forestry is the custodian of South Africa's water and forestry resource. It is primarily responsible for the formulation and implementation of policy governing these two sectors. It also has override responsibility for water services provided by local government.

While striving to ensure that all South Africans gain access to clean water and safe sanitation, the water sector also promotes effective and efficient water resources management to ensure sustainable economic and social development.

The forestry programme promotes the sustainable management of the country's natural forest resources and commercial forestry for the lasting benefit of the nation.

We have a vision of a democratic, peo-

ple-centred nation working towards human rights, social justice, equity, and prosperity for all.

We have a vision of a society in which all our people enjoy the benefits of clean water and hygienic sanitation services.

We have a vision of water used carefully and productively for economic activities that promote the growth, development and prosperity of the nation.

We have a vision of a land in which our natural forests, plantations and woodlands are managed in the best interests of all.

We have a vision of a people who understand and protect our natural resources so as to make them ecologically stale and safeguard them for current and future generations.

We have a vision of a Department that serves the public loyally, meets its responsibilities with energy and compassion, and acts as a link in the chain of integrated and environmentally sustainable development.

We have a vision of development and co-operation throughout our region; of playing our part in the African Renaissance.

Our Mission

The mission of the Department of Water Affairs and Forestry is to serve the people of South Africa by:

- Conserving, managing and developing our water resources and forests in a scientific and environmentally sustainable manner in order to meet the social and economic needs of South Africa, both now and in the future;
- Ensuring that water services are provided to all South Africans in an efficient, cost-effective and sustainable way;
- Managing and sustaining forests, using the best scientific practice in a participatory and sustainable manner;
- Educating the people of South Africa on ways to manage, conserve and sustain our water and forest resources;

- Co-operating with all spheres of government, in order to achieve the best and most integrated development in our country and region; and
- Creating the best possible opportunities for employment, the eradication of poverty and the promotion of equity, social development, and democratic governance.

Our Values

The Department of Water Affairs and Forestry is a loyal servant of the government and the people of South Africa.

As public servants our skills will, at all times, be used for the benefit of the people and for the reconstruction and development of our country in the spirit of Batho Pele (People First).

As management, our responsibility is to provide high-quality transformational leadership and a disciplined work ethic, and to promote a working culture for motivated, accountable and committed teamwork.

As citizens of the African continent, we are dedicated to long-term integrated regional security and co-operation, and to the spirit of the African Renaissance. Our working environment is governed by the principles of representivity, equality, mutual

respect, and human development.

Viva water, pure and clean! ... Via forests, rich and green!

Legislative Mandate

By the National Water Act (No 36 of 1998): to ensure that South Africa's water resources are protected, used, developed, conserved, managed and controlled in a sustainable and equitable manner, for the benefit of all persons. The Act establishes the National Government, acting through the Minister of Water Affairs and Forestry, as the public trustee of the nation's water resources, with power to regulate the use, flow and control of all water in the Republic.

By the Water Services
Act (No 108 of 1997): to create a developmental regulatory framework within which water services can be provided. The Act establishes water services institutions, and defines their roles and responsibilities.

Schedule 4 of the Constitution of the Republic of South Africa (Act 108 of 1996) vets the responsibility of water and sanitation services, limited to potable water supply systems and domestic waste-water and sewage disposal systems, in Local Government, However, the National Government has a constitutional responsibility to support and strengthen the capacity of municipalities to manage their own affairs, to exercise their powers and to perform their functions, and also has the authority to see to the effective performance by municipalities of their functions in respect of matters listed in Schedules 4 and 5 of the Constitution, by regulating the exercise by municipalities of their executive authority. The Water Services Act gives substance to these constitutional requirements and provision, whilst acknowledging the authority of Local Government in respect of water services

By the National Forests Act (No 84 of 1998): to ensure that South Africa's forest resources (indigenous and plantation) are protected, used, developed, conserved, managed and controlled in a sustainable and equitable manner, for the benefit of all. The administration of indigenous forests is however a concurrent competence between the National and Provincial Governments. When the Minister of Water Affairs and Forestry is certain that sufficient expertise, resources and administrative capacity exists in the Provinces, the Minister is empowered to assign or delegate to the Provinces the

responsibility for managing indigenous forests.

By the National Veld and Forest Fire Act (No 101 of 1998): to prevent and combat veld, forest and mountain fires throughout the country and thereby limit and reduce the damage and losses caused by fires to life, fixed property, infrastructure, movable property, stock, crops, fauna and flora and veld in South Africa. In terms of the Constitution fire fighting is a Local government function, with Provincial and National Governments playing a facilitating role. The Minister of Water Affairs and Forestry must prepare and maintain a fire anger rating system for the country in consultation with affected role players, including fire Protection Associations which are

established under the Act. The Department must also keep record of fires, and develop a database capturing the statistics of fires and their impact on society.

Functional Areas of Work

1.Forestry

Forests form an important part of South Africa's natural resource base and contribute significantly to our economy. The department plays a key role in developing, managing, and regulating the country's forest resources. The Chief Directorate: Forestry manages commercial and indigenous forests, offers community forestry services, and provides the policy and regulatory framework for the sector as a whole.

2. Water Services

A large number of South Africans still do not have easy access to safe water and sanitation. It is one of the Department's priorities to ensure that all South Africans have access to sustainable, effective, equitable and economical water supply and sanitation services.

This is done, through a programme of support to local government as the provision of water services is constitutionally its responsibility.

Regional offices assist local authorities in implementing water services programmes. In addition to planning and programming support, other key activities include the formulating, implementing and monitoring policy, to produce guidelines and aids for implementation, and to oversee pilot projects.

3. Water Resources

Water is a scarce natural resource and is a critical factor in most developments and the maintenance of life and the environment. The water resources management function includes the planning of the national resources, the development thereof, regulation of water allocations, regulation of water use for purposes of water demand management, abstractions and water quality management. Information on water availability both of surface and ground water as well as its quality are gathered and disseminated. Control over dam safety, flood and drought management are also important components. Many of the rivers in South Africa are shared with neighbouring countries and international co-operation is essential.

4. Corporate Services

Whilst water and forests are the subjects of the Department's mandated functional work. Corporate services ensures that a uniform and consistent approach to corporate issues - human resources, finance, legal, communication and administration are maintained. This is achieved through the development of comprehensive and integrated strategies, particularly to address training and capacity building issues, and to monitor progress of the departmental transformation process. Adherence to Public service Regulations and the implementation of the Public Finance Management Act are essential to the work of this division.

5.Regional Implementation

There are nine Regional Offices, which deal with water-related issues (resource management and services provision), one in each Province. Three Forestry Regional Offices deal with forest issues in the northern, central and southern areas of the country. Responsibility for Regional activities is shared among Head Office staff and the staff of the Regional Offices in accordance with a structured matrix management system. As far as possible the water and forestry Regional Offices share administrative and financial management resources.

Southern African Vision for Water

Equitable and sustainable utilisation of water for social, environmental justice, and economic benefit for present and future generations.

The management of the water resources of Africa should aim for:

- Equitable and Sustainable Social and Economic Development in Africa
- Equitable Access to Water of an Acceptable Quantity and Quality
- Proper Sanitation for All and Safe Waste Disposal
- Food Security for all Households
- Energy Security for All Households
- A Sustainable Environment
- Security from Natural Disasters
- Integrated Water Resources Management

Facts on Water Recourses in South Africa:

1. Rainfall

Average annual precipitation is about 500 mm, but varies from less than 200 mm along the West Coast (60 mm at Port Nolloth) to 600 - 800 mm in the central area (Gauteng) and is in excess of 800 mm in KwaZulu-Natal (1 070 mm near Durban.

2. Run off

Average annual surface run off is estimated at 50 150 million m³. Of this volume about 20 350 million m³/a is already utilised, and an additional 13 250 million m³ could be available for use, mainly through the provision of further regulation

storage by the construction of large dams.

3. Groundwater

Total utilisable groundwater resource is estimated as 6 000 million m³/annum.

Current usage from this source is estimated at 2 000 million m³/a.

4. Existing Storage

Total storage capacity of about 27 000 million m3 has been created by the construction of large dams. 91% of this storage capacity is provided by dams owned by DWAF

5. Water Usage

Total water usage is estimated at 20 050 million m³/a in 1996. The distribution between the various sectors is as follows:

Irrigation and afforestation:62%

Urban and domestic: 11%
Mining and industrial 8%
Environmental: 19%

Possible future (2030) water requirements in South Africa was estimated (1996) at 30 415 million m³/a. This figure will be largely impacted on by the water demand management programmes that are now being implemented.

Scenario for Future (2030) Utilisation of Surface Water Resources

Based on work done in 1996 the relative relationships between utilised water, losses and spillage, available water (i.e. still surplus) and transferred water for the various regions of the country is summarised on the attached figure. To be noted is that

in some areas utilisation exceeds the local resource and hence requires augmentation from other catchment.

7. Interbasin Transfer Projects Key details of existing interbasin transfer projects are on page 10.

8. Large Dams in South Africa The tale on page 11 compares some of the salient features of the 6 largest storages in South Africa (including Katse in Lesotho), with the Three Forges Dam.

9. Water Demand Management Over the past 6 years new policies with respect to demand management and water conservation were adopted and are being implemented. These policies

required:

- Suppliers of water to focus on the efficiency of their reticulation systems i.e. reduce leakage, meter all usage.
- Users to improve on the efficiency of water use i.e. prevent wastage, losses due to leaking: consider re-use; use processes requiring less water; be waterwise in gardening practices; improve efficiency in irrigation practices etc.
- Adoption of a water pricing strategy reflecting the economic value of water, whilst recognising the right to water by those who cannot afford to pay for primary use.
- Adoption of measure to ensure sustainable use of water.

10. Dam Safety Regulation

- All dams capable of storing more than 50 000 m³ of water and with a wall height of 5 m or more are subject to dam safety regulations.
- There are currently 3 854 dams registered as dams with a safety risk of which 55% are classified as category dams (low hazard) and only 8% are category III dams (high hazard potential).
- For about one third of dams inspected (765) so far, the spillway capacities have been identified as insufficient.
- DWAF is owner of 272 registered dams

11. Shared Water Courses

There are four transboundary rivers

shared by South Africa namely: Limpopo, Komati, Maputo (Usuthu) and Orange Rivers. These together drain 60% of land area, and contribute 32% of our total surface run off. Given the semi-arid nature of this part of the region together with the high level of economic activity in South Africa, these rivers also represent the most developed transboundary watercourses in the SADC region. In several cases, water demand already exceeds the available resources.

The SADC Protocol on Shared Water Courses provides guidance for dealing with issues with neighbouring countries such as the sharing of water, flood management, water quality and environmental needs.

12. Our Largest River

The Orange River basin extends over 964 000 km2, 62% of which falls within South Africa. The main watercourse originates as the Senqu River in Lesotho, is 2 300 km long and passes through different landscapes and climatic regions on its way to the ocean. Total natural run off from the basin is 11 200 million m³ per year. More than 90% of water usage along the Orange River is for irrigation, much of which s for low value grain and fodder crops.

13. Hydropower

Very few hydropower stations exist in South Africa, mostly due to the shortage of water.

Notable ones are:

- Gariep Dam
 320 (Installed capacity Megawatt)
- Van der Kloof Dam 260 (Installed capacity Megawatt)
- Muela (part of LHWP)
 72 (Installed capacity Megawatt)

Notable pumped-storage projects are:

- Drakensberg
 - 1 000 (Installed capacity Megawatt)
- Palmiet
 - 400 (Installed capacity Megawatt) (In South Africa Eskom uses mostly thermal power stations to produce electricity. Their total installed generating capacity is 39 870 MW).

14. Challenges

Increasing Demand

- Water demand has been growing at 4 -5% per annum since the 1930s.
- Many catchment are under stress and some are over allocated:
- The Vaal river system requires specific intervention

Decreasing water quality and ecological degradation

- · Increasing industrialisation
- Historical pollution sources e.g. abandoned mines
- Diffuse source pollution e.g. agriculture, dense settlements
- Habitat destruction
- Unsustainable abstraction
- The poor feel the worst impacts

Water Resources related statistics for South Africa

Item	South Africa				
Population 1996 (million)	40,6				
Area (million km2)	1,22				
Average volume of surface run off (billion m²)					
Utilisable annual volume of groundwater (billion m ³)					
Annual utilisable water resource per capita (m² per person)	1 400				
Number of dams in ICOLD register of dams (refer to attached table for comparison) 539					
Total storage capacity of dams (million m3)	27.000				
	2050				

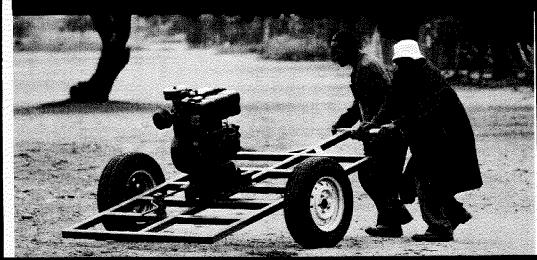
Interbasin Transfer Projects

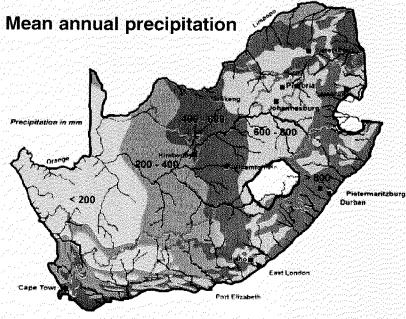
Source Basin	Recipient basin	Average Current Tra	nsfer	Use
Vaal	Crocodile		615	Industrial, domestic (Hand Water)
Vaal	Olifants	100000000000000000000000000000000000000	150	Industrial (power)
Olifants	Sand		30	Pietersburg
Crocodile	Limpopo		6	Gabarone
Komati	Olifants		111	Industrial (power)
Usutu	Olifants		81	Industrial (power)
Assegaai	Vaal		81	Industrial, domestic
Buffalo	Vaal	2000	50	Industrial, domestic
Tugela	Vaal		630	Industrial, domestic
Tuqela	Mhlatuze		46	Industrial domestic
Mooi	Mgeni		69	Industrial, domestic
Fish	Sundays	1	200	Industrial, domestic
Orange	Buffels 🐟		10	Industrial, domestic
Orange	Lower Vaal		52	Industrial, domestic
Orange	Riet		189	Irrigation
Orange	Fish		643	Irrigation, domestic, industrial
Caledon:	Modder		40	Industrial, domestic
LHWP 1A	Vaal		574	Industrial, domestic
LHWP B1(W.e.I.200	Vaal		350	Industrial, domestic

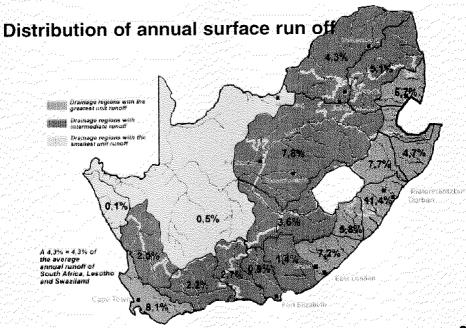
Large Dams in South Africa

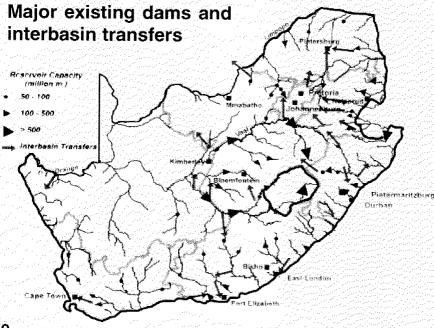
	Dam Storag	e Capacity	Surface area	Wall Height	Spillway Discharge	Туре	Volume
-		(million m³)	(Hectare)	(m)	Capacity (m²/s)	of Structure	Material (mill)
	Gariep	5 670	35 765		17 440	concrete arch-gravity.	1,70
į	Van der Kloof	3 237	13 866	107	22 000	concrete arch-gravity	1,00
į	Sterkfontein	2 616 .	6 726	93	none.	Embankment	19,00
٠ {	Vaal	2 529	29 193	. 63	12 500	concrete gravity	0,44
000000	Pongolapoort	2 445	13 273				0,60
	Katse	1 950	4 180	185	6 250	concrete arch	2,40

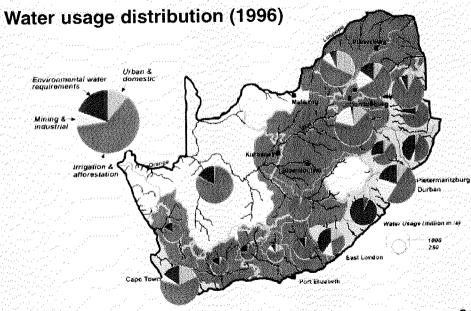
Overview of Water Resources Availability Utilisation

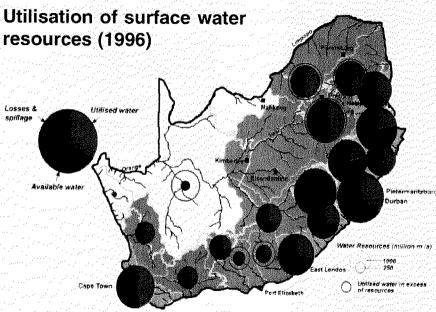


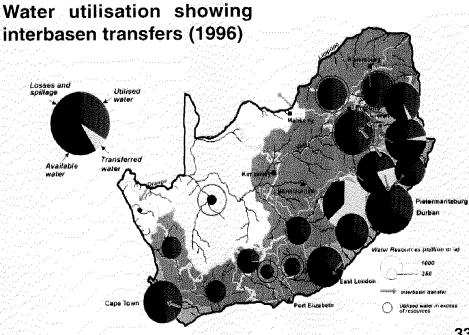


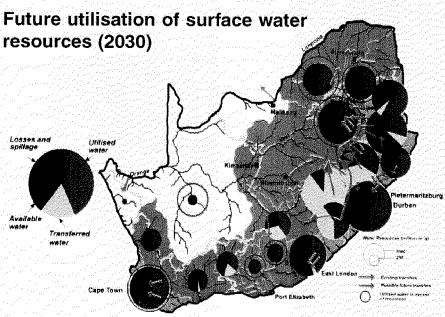


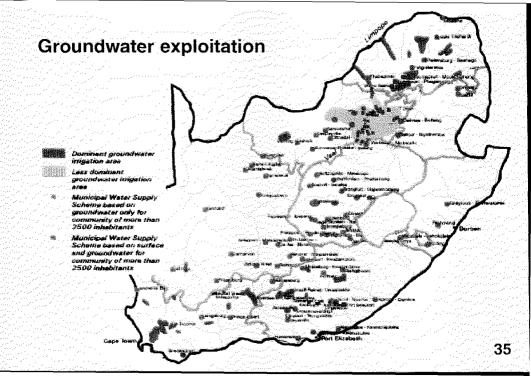


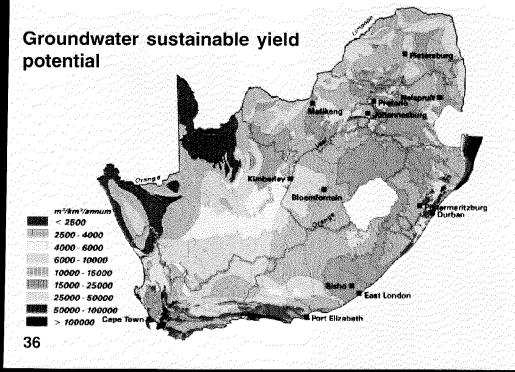


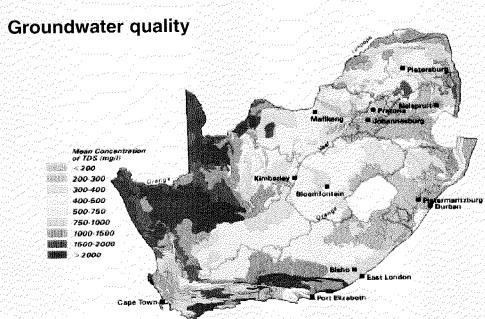


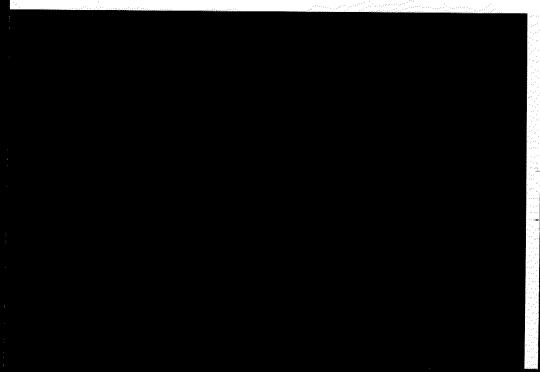












Water services Perspective



Our government's goal

To ensure that all South Africans have equitable access to effective, economical and sustainable water supply and sanitation services.



Core focus areas

· Basic services:

to ensure that all people in South Africa have access to

- Basic supply
- Basic sanitation
- Free basic services

Higher levels of services:

to facilitate

- Higher levels than basic services where appropriate - supply and sanitation
- · Economic growth and development
- Associated needs such as schools, clinics and services

· Effective water use:

to promote effective and sustainable

water use and management in the domestic and associated sector

- Demand and conservation management
- · Water resource protection
- Appropriate choice and allocation of water resources
- Alignment with integrated catchment management

Environmental management:

to promote support and facilitate

- Environmental protection
- · Environmental health
- Water related diseases management (e.g. cholera)

Ensure affective and sustainable water services management:

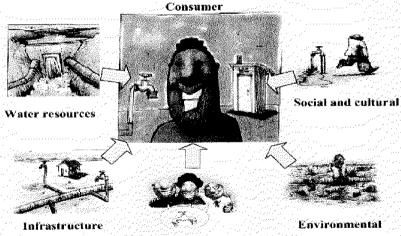
to promote and ensure viable water

services business

- Management functions and institutional arrangements
- Financial management
- Social and consumer management
- application of business principles

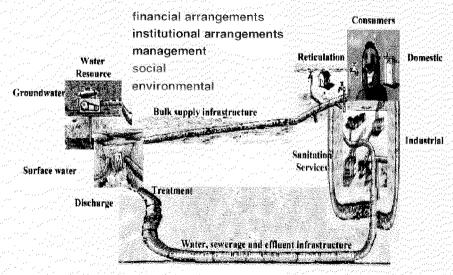
Understanding the business

The water services business, which includes water supply, sanitation and effluent services, consists of the following core components:



Management and institutional

However, water services is an integrated business and must be managed (planned, developed, operated and maintained) as a complete non-stop business:



Key principles

Core responsibility:

Local Government is responsible and accountable for water services.

Water services is an integrated business:

Water services can not be rendered in isolation from development of other sectors. Co-ordination is necessary between all tiers of government and role players.

Business approach:

To ensure sustainability and viability of water services, the focus is not only on infrastructure, but also on effective and efficient management, proper institutional arrangements, sustainable delivery and financial

management. It also implies the application of the core principles of planning, leadership, organising and control.

Environmental integrity:

The natural and health environment must be considered and protected in all development activities.

Water and environment has economic value:

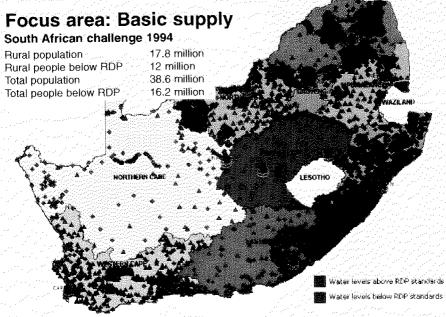
The way in which water services are provided must reflect the growing scarcity of good quality water and must not undermine the long term sustainability and economic growth.

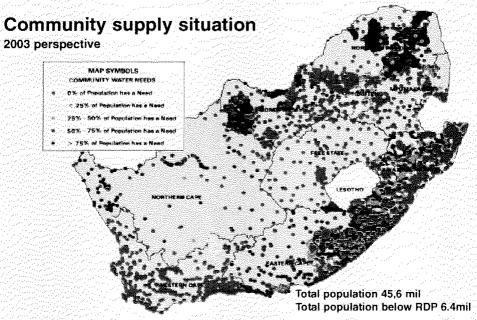
Equitable allocation:

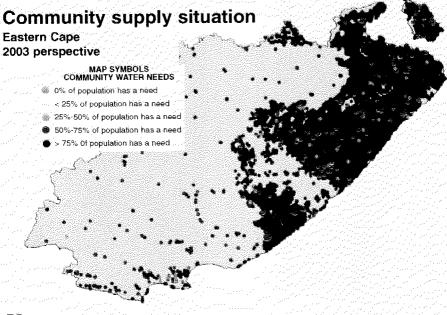
The limited natural resources available should be equitable distributed among the regions, taking account of population and levels of development.

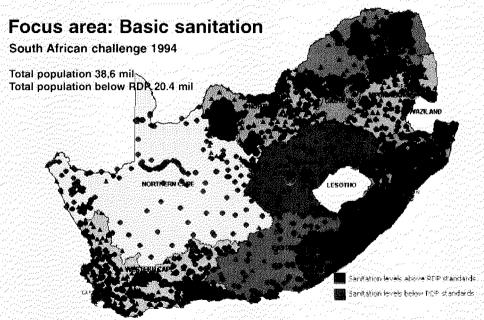
Focus area: Basic services

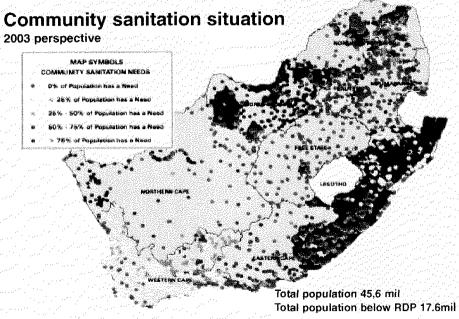
- Basic services criteria:
 - Water supply within 200 meters walking distance
 - 25 litres per capita per day
 - Water of acceptable quality
 - · Water available 98% of the time
 - Sustainable flow of 10 litres per minute
 - Acceptable, effective, hygienic & affordable sanitation services

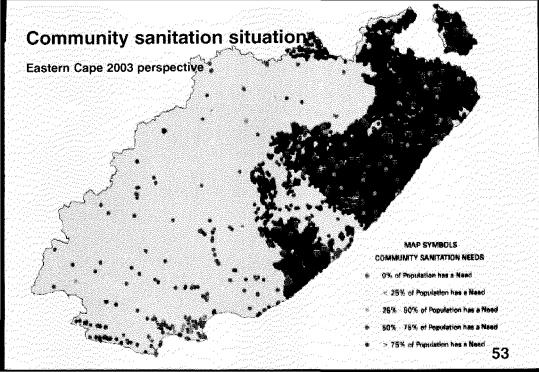


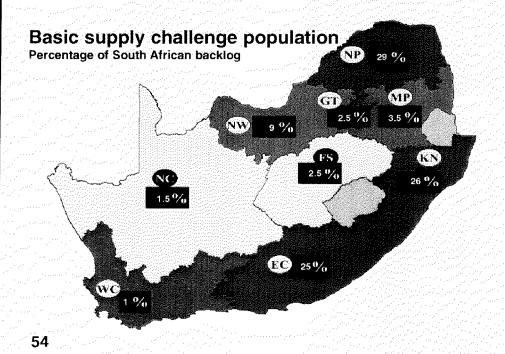


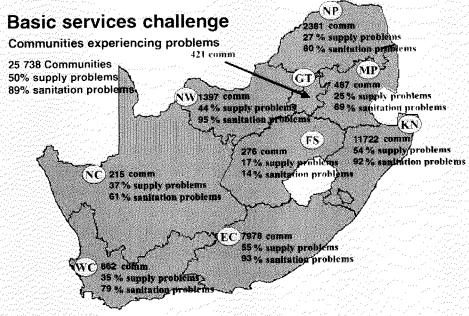










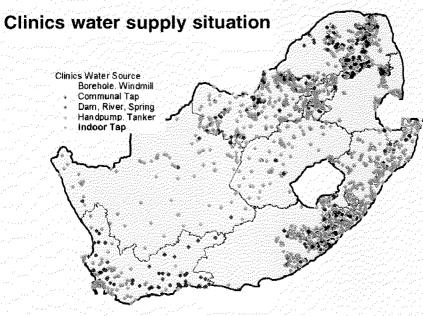


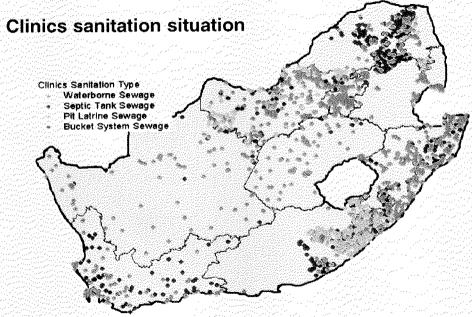
Schools and clinics needy situation

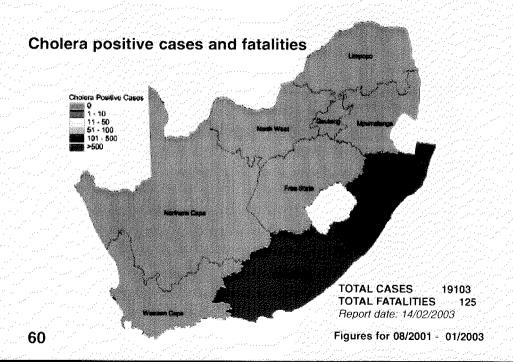
December 2002

	Schools	Clinics
 Total	27 914	4 361
Water supply inadequate	57%	61%
Sanitation inadequate	66%	69%

School water supply situation Schools Water Availability Indoor On Site Communal Tap Not Available within walking distance Other







Water services delivery

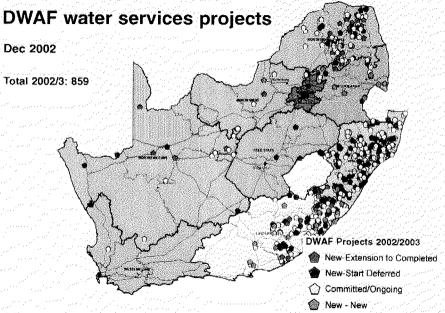
People served (December 2002)

	Politica
2000	Basic supply Total benefiting Expenditure
	Basic supply Total benefiting Expenditure
200	DWAF 5.9 mil 7,7 mil R 5.57 bil
3	DWAF 5.9 mil 7,7 mil R 5.57 bil
-	
2000	CMIP, DH
Service of	DPW 3.9 mil 9,6 mil 2R3.80 bil
	Commence of the commence of th
32.7	Total 9.80 mil 17,3 mil R 9.37 bil
1441	3.00 IIII 1730 IIII 11 0.07 011

urban, rural, bulk, and partially served

² also utilising existing services

excludes local government and private initiatives



Sanitation total perspective

People served (December 2002)

Basic sanitation Total benefit	
	a in the contract of the contr
Racic canitation Lotal Depetit	ina expenditure
Dasic samuation Total benefit	III S EXPONDITION O
position and the same and the s	
DWAF 0.62 mil 1,06	mil R 558 mil
DMAT 0.00 1 1.06	WALL DEED WALL
DWAF 0.62 mil 1,06	HIII
D 17/1	
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DPW 2.90 mil 5.60	mil R 1.88 bil
DPW 2.90 mil '5.60	
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Total 3.52 mil 26,66	mil 4R 2.46 bil
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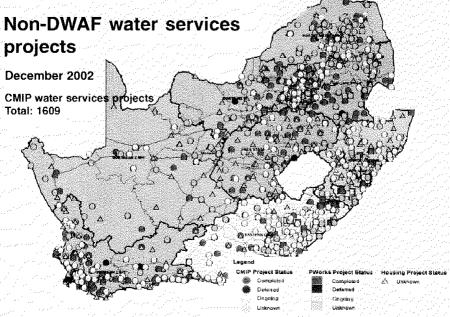
^{12.2} mil housing

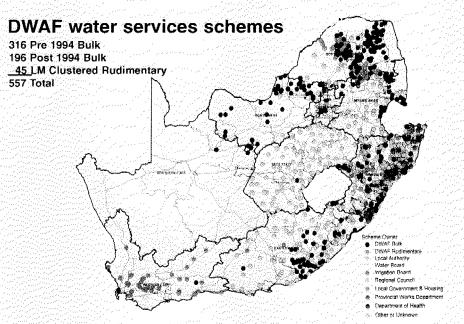
² urban, rural, bulk

also utilising existing services

⁴ estimated

excludes local government and private initiatives

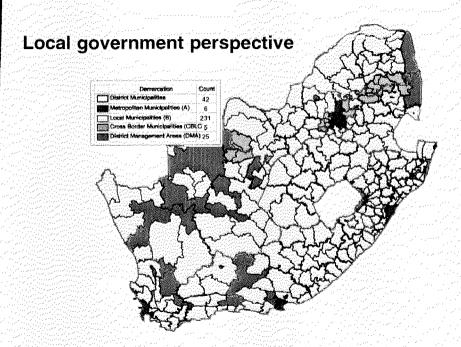


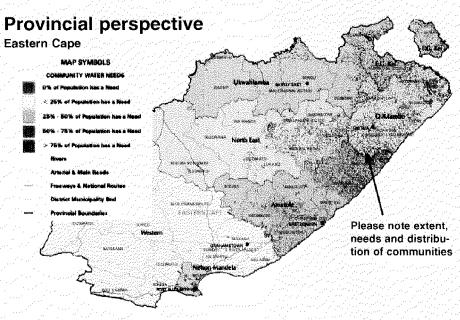


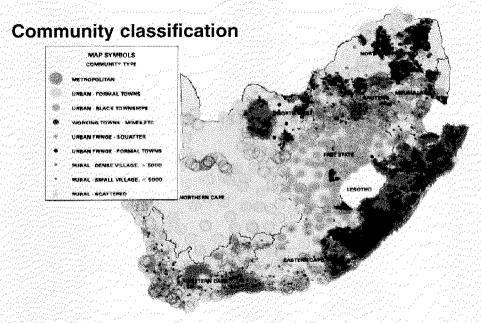
Institutional perspective

Local government

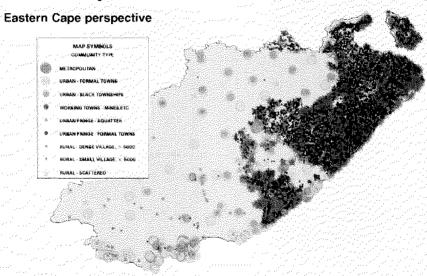
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Local government level	Description Total
District management	Metropolitan council (A) 6
	District municipality 42
Local level	Cross border municipality 5
	Sub-total 53
	Category B 231
	Total 284
	District management area 25

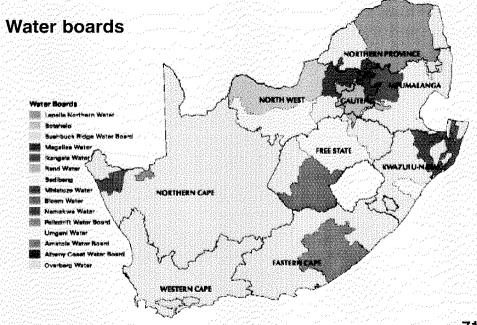


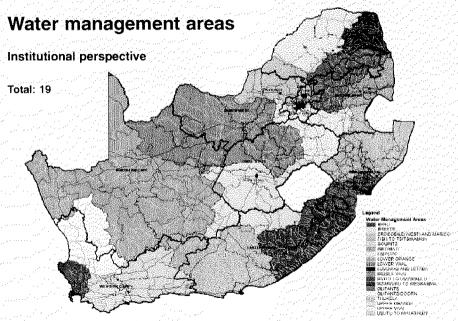


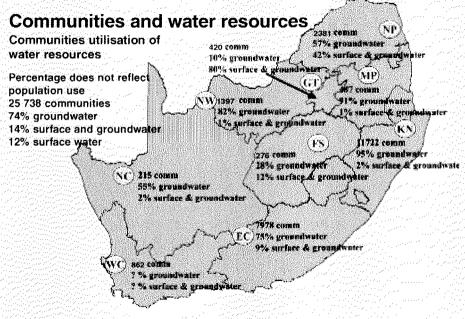


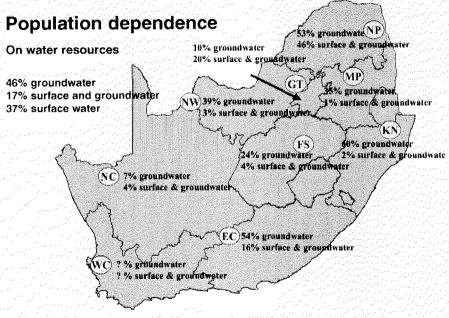
Community classification











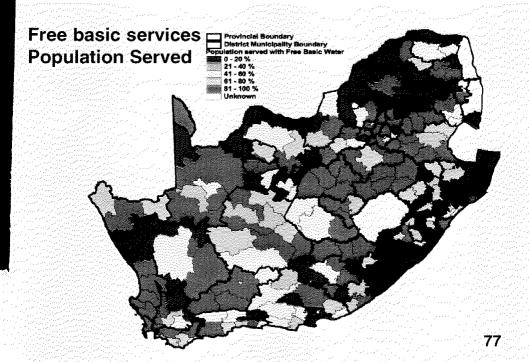
Free basic water

- Goal: "the provision of free basic amounts of electricity and water to our people will alleviate the plight of the poorest among us" (Mbeki 2001)
- Criteria: 6000 litres per house hold per month
- Implementation date: 1 July 2001
- Responsibility: Local Government

Local authorities implementing free basic water

March 2003

Province		Total	Providing	FBW	Providing via indigent policy
Western Cape		30		30	24
Eastern Cape		43		25	20
Northern Cape		31	Salar gan Salar hart man ay sam a a	26	23
Free State		21		20	10
Kwazulu-Natal	أنننأ	55	ر. د در محمد متعلق ومردوع سال دروی مانورسا	34	17
North West	or common	27		20	12
Gauteng		13		12	6
Mpumalanga		27		18	7
Limpompo		27	en cereneach an	18	7
Totals		262	real artistance	194	126



Effective water services management

Focus on:

- Effective and integrated planning: Water services Development Planning process, integrated development planning and integrated rural development programme
- Effective business management: Local Government, Water boards and providers
- · Effective project planning
- · Effective co-ordination and institutional arrangements
- Leadership: strategies, capacity building, Partnerships
- Monitoring and control; regulatory function; standards, norms and regulations; monitoring and evaluation systems
- Effective communication and information support

Water Services Development Planning

Purpose:

Provides Water Services Authorities with an integrated management tool which enables them to achieve access by all consumers to efficient, effective and sustainable water services.

Alignment:

Integrated Development Planning, Integrated Rural Development Programme, other sector and development programmes.

Priority areas:

- Delivery: Provision of basic water and sanitation services (including Free Basic Water/Sanitation). Provision of higher levels of service, associated needs.
- 2. Water resources protection and management
- 3. Water services institutional arrangements

Water Services Development Target

Presently:

Progressively targeting all 284 Municipalities:

- 6 Metros
- 47 District Municipalities
- 231 Local Municipalities

With historical inheritance:

• 86% of these have embarked upon WSDP preparation process

Future:

Upon resolution of "Powers & functions" only Water Services Authorities to submit WSDPs

Water Services Development Support System

Includes:

- DWAF"S WSDP Regional co-ordinates in all 9 regions/provinces offering daily support/assistance
- WSDP guidelines for Water Services Authorities: General Overview and Preparation Guide, July 2001, aligned to new IDP guide pack, released August 2001
- Web-based WSDP submission tool, including limited decision support, available by November 2001
- Financial support to assist with preparation in priority areas, particularly Presidential Development Nodes

